# REPORT OF THE SUBJECT COMMITTEE ON THE KERALA FINANCE BILL, 2021 AND THE BILL AS REPORTED BY THE SUBJECT COMMITTEE

Presented on 6th August, 2021

©

Kerala Legislature Secretariat 2021

KERALA NIYAMASABHA PRINTING PRESS.

# REPORT OF THE SUBJECT COMMITTEE ON THE KERALA FINANCE BILL, 2021 AND THE BILL AS REPORTED BY THE SUBJECT COMMITTEE

# CONTENTS

|    |              |   |   | Page |
|----|--------------|---|---|------|
| 1. | Composition  |   | : | 5    |
| 2. | Report       |   | : | 7    |
| 3. | Appendix: I  |   |   |      |
|    |              | (i) Minutes of Dissent I                  | : | 11   |
|    |              | (ii) Minutes of Dissent II                | : | 13   |
| 4. | Appendix: II | Bill as reported by the Subject Committee | • | 15   |

# SUBJECT COMMITTEE VIII (ECONOMIC AFFAIRS)

(2021-2023)

# Composition

#### Chairman:

Shri K. N. Balagopal,

Minister for Finance.

# Ex-officio Members:

Shri M. V. Govindan Master,

Minister for Local Self Governments, Rural Development and Excise,

Shri V. N. Vasavan,

Minister for Co-operation and Registration.

#### Members:

Shri K. Babu (Thripoonithura)

DR. K. T. Jaleel

Shri D. K. Murali

Shri Thiruvanchoor Radhakrishnan

Shri Thottathil Ravindran

Shri N. Samsudheen

Shri K. V. Sumesh

Shri E. K. Vijayan.

#### Legislature Secretariat:

Shri S. V. Unnikrishnan Nair, Secretary

Smt. Lima Francis, Joint Secretary

Smt. Bindu S. L., Deputy Secretary

Shri M. S. Sreekumar, Under Secretary.

#### APPENDIX I

# THE KERALA FINANCE BILL, 2021

#### Report of the Subject Committee

The Kerala Finance Bill, 2021 (Bill No. 2) was referred to Subject Committee VIII- Economic Affairs for joint consideration with Subject Committee II- Land Revenue and Devaswom and Subject Committee XIV - Home Affairs. The joint meeting of Subject Committee II, VIII and XIV considered the Bill clause by clause and now submits this Report with the Bill as reported by the Subject Committee annexed thereto.

- 2. The Kerala Finance Bill, 2021 was published as a Gazette Extraordinary dated 9th June, 2021. The Bill was introduced in the Assembly on 10th June, 2021 and was referred to Subject Committee VIII on 5th August, 2021 for joint consideration with Subject Committee II and XIV.
- 3. The Committee considered the Bill clause by clause at the meeting held on 5<sup>th</sup> August, 2021. The Committee recommends to adopt the Bill with the following modifications:

#### Clause 1

For sub-clause (2) the following clause shall be substituted, namely:—

- " (2) Save as otherwise provided in this Act,—
- (a) Sub-sections (3) and (4) of section 8 shall be deemed to have come into force on the 1st day of August, 2021.
- (b) sub-section (5) of section 8 shall be deemed to have come into force on the 1<sup>st</sup> day of June, 2021, remaining provisions of section 8 shall come into force on such date as the Government may, by notification in the official Gazette, appoint:

Provided that different dates may be appointed for different provisions of this section and any reference in any such provision to the commencement of this Act shall be construed as a reference to the coming into force of that provision.

(c) the remaining sections of this Act, shall be deemed to have come into force on the  $10^{th}$  day of June, 2021".

#### Clause 2

in item (a) of sub-clause (3) of clause 2, for the words and figures, "31st August, 2021", the words and figures "30th November, 2021", shall be substituted.

#### Clause 4

- (1) In item (ii) of sub-clause (2),
- (a) in sub-item (b) for the words and figures "  $30^{th}$  June, 2021", the words and figures "  $30^{th}$  September, 2021" shall be substituted.
- (b) in sub-item (c), for the words and figures " 31st July, 2021", the words and figures " 31st October, 2021" shall be substituted.
  - (2) In sub-clause (3),
- (a) item (1), (2), (3), (4), (5) shall be renumbered as (i), (ii), (iii), (iv), (v);
- (b) in sub-item (a) of item (iii) as so renumbered, for the words and figures "31st August, 2021", the words and figures "30th November, 2021" shall be substituted.

#### Clause 6

In sub-clause (3), in item (a), for the words and figures "31st August, 2021", the words and figures "30th November, 2021" shall be substituted.

#### Clause 9

in sub-clause (3), in item (a), for the words and figures "31st August, 2021", the words and figures "30th November, 2021" shall be substituted.

#### Clause 10

in sub-clause (3), in item (a), for the words and figures "31st August, 2021", the words and figures "30th November, 2021" shall be substituted.

After clause 10 the following clause shall be inserted, namely:—

- "11. Validation.—(1) Notwithstanding the lapse of the Kerala Finance Bill, 2021 (Bill No. 280 of the Fourteenth Kerala Legislative Assembly) (hereinafter referred to as the said Bill) and the cesser of force of law of the declared provisions of the said Bill, anything done or any action taken, including levy and collection of tax or duty, during the period from the 1st day of April, 2021 to the 9th day of June, 2021, by virtue of the declared provisions contained in the said Bill, under the Kerala Surcharge on Taxes Act, 1957 (11 of 1957) or under the Kerala Court Fees and Suits Valuation Act, 1959 (10 of 1960) or under the Kerala General Sales Tax Act, 1963 (15 of 1963) or under the Kerala Building Tax Act, 1975 (7 of 1975) or under the Kerala Agricultural Income Tax Act, 1991 (15 of 1991) or under the Kerala Value Added Tax Act, 2003 (30 of 2004) or under the Kerala Finance Act, 2019 (5 of 2019) or under the Kerala Finance Act, 2020 (7 of 2020) (hereinafter referred to as the 'respective Acts'), as they stand amended by the said Bill, shall be deemed to be and to have always been, for all purposes, validly and effectively done or taken under the provisions of the respective Acts, as if the said amendments had been in force at all material times.
- (2) Notwithstanding anything contained in the respective Acts during the period from 1<sup>st</sup> day of April, 2021 to the 9<sup>th</sup> day of June, 2021 during which the declared provisions contained in the said Bill was in force, anything done or any 1205/2021.

10

action taken by virtue of said provisions of the said Bill, shall be deemed to have

been validly done or taken under the respective Acts and no action shall lie against

any dealer or authority on the ground of short levy or refund of excess tax or duty

and tax or duty collected, if any, by a dealer or an authority, as the case may be,

shall be paid over to the Government."

4. All other changes are either verbal or consequential.

5. The minutes of dissent and the Bill as reported by the Subject Committee

are appended.

Thiruvananthapuram, August 5, 2021.

K. N. BALAGOPAL, Chairman, Subject Committee VIII.

#### APPENDIX I

# വിയോജനക്കുറിപ്പ് I

2021-ലെ കേരള ധനകാര്യ ബിൽ പ്രകാരം നികതി കടിശ്ശിക പിരിക്കുന്നതിനുള്ള ആംനസ്റ്റി സൂീമാണ് പ്രധാനമായും വ്യവസ്ഥ ചെയ്തിരിക്കുന്നത്. നികതി ഭരണത്തിലെ കെട്ടകാര്യസ്ഥതയും കുറ്റകരമായ അനാസ്ഥയും മൂലം കോവിഡ് കാലത്തിന് മൂമ്പ് തന്നെ സംസ്ഥാനം രൂക്ഷമായ ധനകാര്യ പ്രതിസന്ധിയിൽ എത്തിയിരുന്നു. യിലേയ്ക്കള് പരിവർത്തനത്തിന് അന്ദയോജ്യമായ രീതിയിൽ നികതി സംവിധാനം പുനഃസംഘടിപ്പിക്കുന്നതിൽ സർക്കാർ പരാജയപ്പെട്ട. നികതി നിർണ്ണയ നോട്ടീസുകൾ നിയമ വിധേയമാക്കുക, നികതി ദായകന് മനസ്സിലാകന്ന തരത്തിൽ വാങ്ങൽ, വിൽപ്പന, ടേൺ ഓവർ എന്നിവയെ സംബന്ധിച്ച് ക്ചത്യമായ വിവരങ്ങൾ നൽകുക തുടങ്ങിയ അടിസ്ഥാന കാര്യങ്ങളിൽ പോലും വീഴ്ച ഉണ്ടായിട്ടണ്ട്. മേൽപ്പറഞ്ഞ കാരണങ്ങളാൽ സംസ്ഥാനത്തിന്റെ നികതി വരുമാനത്തിൽ വലിയ കുറവ് സംഭവിച്ച. ഇതോടൊപ്പം കൂടി വന്നപ്പോൾ കോവിഡ് നികതി പിരിവ് സാഹചര്യം കട്ടത്ത 2020-21 വർഷത്തിൽ എസ്. പ്രതിസന്ധിയിലെത്തിയിരിക്കുന്നു. ജി. ടി.യിൽ പ്രതീക്ഷിച്ചതിന്റെ 57.89% മാത്രമാണ് പിരിച്ചെടുക്കുവാൻ സാധിച്ചിട്ടുള്ളത്. നികതി പിരിവ് പ്രതിസന്ധിയിലായപ്പോൾ നികതിയിതര വരുമാനത്തിനായി ക്വാറി, മണൽ **തടങ്ങിയ** സാധ്യതകളിലേയ്ക് നീങ്ങുകയുമാണ് സർക്കാർ ചെയ്തിട്ടള്ളത്. വാരൽ, നികതിയിതര വരുമാനത്തിനായി പാരിസ്ഥിതിക ആഘാതം ഉയർത്തന്ന നടപടികളോട് യോജിക്കുവാൻ സാധിക്കില്ല.

കാലഹരണപ്പെട്ട നിക്തി നിയമങ്ങളിൽ ഉൾപ്പെട്ട നിക്തി കടിശ്ശിക പലിശയും പിഴയും ഒഴിവാക്കി പിരിച്ചെടുക്കുന്നതിലേക്കായി സർക്കാർ ആവിഷ്കരിച്ച ആംനസ്റ്റി സ്കൂീമുകൾ കൃത്യമായ ആസൂത്രണം ഇല്ലാത്തതിനാൽ ഇടർച്ചയായി പരാജയപ്പെടുകയാണ്. 58,176 കടിശ്ശിക കേസ്സുകളിൽ 6,919 എണ്ണത്തിൽ മാത്രമാണ് മുൻ വർഷത്തെ ആംനസ്റ്റി സ്കൂീം പ്രകാരം ഓപ്ഷൻ നൽകിയിട്ടുള്ളത്. ഈ സാഹചര്യത്തിലാണ് മുൻ വർഷം ഒറ്റത്തവണ തീർപ്പാക്കുന്നതിന് 40% കടിശ്ശിക അടയ്ക്കേണ്ടത് 60% ആയി ഉയർത്തിയും തവണ വ്യവസ്ഥയിൽ അടയ്ക്കേണ്ടപ്പോൾ 50% എന്നത് 70% ആയും ഉയർത്തി പുതിയ ആംനസ്റ്റി സ്കൂീം പ്രഖ്യാപിച്ചത്. കോവിഡ് മൂലം അതിരുക്ഷമായ പ്രതിസന്ധി നേരിടുന്ന ഈ കാലത്ത് അന്ദയോജ്യമായ നിർദ്ദേശമല്ല ഇത്. മുൻ വർഷത്തെ ആംനസ്റ്റി സ്കൂീമിന് 2021 ആഗസ്റ്റ് 31 വരെ ഓപ്ഷൻ നൽകാൻ അവസരം കൊടുക്കുന്നതായിരുന്നു ഉചിതം. മുൻ വർഷങ്ങളിലേതു പോലെ ഈ സ്കൂമും ലക്ഷ്യ പ്രാപ്തി നേടാതെ പരാജയപ്പെടുവാനള്ള സാധ്യതയാണ് കാണുന്നത്.

മുൻ വർഷങ്ങളിലെ ആംനസ്റ്റി സ്മീമുകൾ പരാജയപ്പെട്ടതിന്റെ പരിശോധിക്കാതെ വീണ്ടും സ്കീമുകൾ അവതരിപ്പിക്കുന്നത് യാഥാർത്ഥ്യ ബോധമില്ലാത്ത സമീപനമാണ്. നിരവധി ഇളവുകൾ പ്രഖ്യാപിച്ചിട്ടും വ്യാപാരികൾ കുടിശ്ശിക അടയ്ക്കവാൻ സന്നദ്ധരാകുന്നില്ലെങ്കിൽ പ്രസ്തത കുടിശ്ശികയ്ക്ക് കാരണമായ നികുതി നിർണ്ണയത്തിൽ വ്യാപകമായ പിഴവുകൾ ഉണ്ടായിട്ടുണ്ടെന്ന് വൃക്തമാണ്. അപ്പീലുകളം വ്യവഹാരങ്ങളം നിരന്തരം തുടരുന്നത് ഒഴിവാക്കി ഒരു പ്രത്യേക ടീമിനെ നിയോഗിച്ച് അദാലത്തിലൂടെ വസ്തനിഷ്ഠമായി നികതി നിർണ്ണയത്തിലെ പിഴവുകൾ തിരുത്തി പുനർനിർണ്ണയിക്കപ്പെട്ടാൽ മാത്രമേ ആംനസ്റ്റി സ്കീമുകൾ ലക്ഷ്യത്തിൽ എത്തുകയുള്ള. വിശ്വാസത്തിലെടുക്കുന്ന രീതിയിൽ ആംനസ്റ്റി ദായകരെ തയ്യാറാക്കാത്തതിനാൽ ബില്ലിലെ വ്യവസ്ഥകളോട് വിയോജിപ്പ് രേഖപ്പെടുത്തുന്നം.

കെ. ബാബു (തൃപ്പണിത്തുറ) (ഒപ്പ്)

തിരുവഞ്ചൂർ രാധാക്കപ്ന്നൻ (ഒപ്പ്)

എൻ. ഷംസുദ്ദീൻ (ഒപ്പ്)

# വിയോജനക്കുറിപ്പ് II

2021-ലെ കേരള ധനകാര്യ ബില്ലിന്റെ അഞ്ചാം വകപ്പ് അനസരിച്ച് 1975-ലെ കേരള കെട്ടിട നികതി ആകു് പ്രകാരം ഹരിത കെട്ടിടങ്ങൾക്ക് അൻപത് ശതമാനം നിരക്കിൽ കെട്ടിട നികതി ചുമത്തുന്നതിന് വ്യവസ്ഥ ചെയ്യുന്നു. ഹരിത കെട്ടിടങ്ങളുടെ പേരിൽ അനധിക്കതമായ നികതിയിളവുകൾ നേടുന്നത് തടയുവാൻ ധനകാര്യ കൃത്യമായ വ്യവസ്ഥകൾ ഉൾപ്പെടുത്തണം. പരിസ്ഥിതി സൗഹാർദ്ദപരമായ നിർമ്മാണ പ്രവ്വത്തികളെ പ്രോത്സാഹിപ്പിക്കുന്നതിനായി ഹരിത കെട്ടിടങ്ങളുടെ ഒറ്റത്തവണ നികതി ശതമാനമായി കറയ്ക്കേണ്ടതാണ്. ഹരിത കെട്ടിടങ്ങൾക്ക് അനവദിക്കുന്ന നികതിയിളവ് ദുരുപയോഗം ചെയ്യാതിരിക്കാൻ ധനകാര്യ ബില്ലിൽ വ്യക്തമായി വ്യവസ്ഥ ഇല്ലാത്തതിനാലും നികുതി ഇളവ് ഉയർത്താത്തതിനാലും ബില്ലിലെ വ്യവസ്ഥയോട് വിയോജിപ്പ് രേഖപ്പെടുത്തുന്നം.

#### APPENDIX II

# THE KERALA FINANCE BILL, 2021

As reported by the Subject Committee

[The words underlined/sidelined indicate the modefications suggested by the Committee.]

#### Α

#### BILL.

to give effect to certain financial proposals of the Government of Kerala for the Financial Year 2021-2022.

*Preamble.*—Whereas, it is expedient to give effect to certain financial proposals of the Government of Kerala for the Financial Year 2021-2022.

BE it enacted in the Seventy-second Year of Republic of India as follows;—

- *1. Short title and commencement.*—(1) This Act may be called the Kerala Finance Act, 2021.
  - (2) Save as otherwise provided in this Act,-
- (a) Sub-sections (3) and (4) of section 8 shall be deemed to have come in to force on the  $1^{st}$  day of August, 2021.
- (b) sub- section (5) of section 8 shall be deemed to have come into force on the 1<sup>st</sup> day of June, 2021, remaining provisions of section 8 shall come into force on such date as the Government may, by notification in the official Gazette, appoint:

Provided that different dates may be appointed for different provisions of this section and any reference in any such provision to the commencement of this Act shall be constructed as areference to the coming into force of that provision.

(c) the remaining sections of this Act, shall be deemed to have come into force on the  $10^{th}$  day of June, 2021.

- 2. *Amendment of Act 11 of 1957.*—In the Kerala Surcharge on Taxes Act, 1957 (11 of 1957), in section 3A,—
  - (1) in sub-section (1), —
- (a) in clause (i), for the words "fifty per cent", the words "seventy per cent" shall be substituted;
- (b) in clause (ii), for the words "forty per cent", the words "sixty per cent" shall be substituted;
- (2) in sub-section (4), for the words "an assessee", the words "a year" shall be substituted;
  - (3) in sub-section (5),—
- (a) for the words and figures "30<sup>th</sup> November, 2020", occurring at both the places, the words and figures "30<sup>th</sup> November, 2021" shall be substituted;
- (b) for the words and figures "31st March, 2021", the words and figures "31st March, 2022" shall be substituted;
- (4) in sub-section (7), for the words and figures " 31<sup>st</sup> March, 2021", the words and figures "31<sup>st</sup> March, 2022" shall be substituted;
- (5) after sub-section (12), the following sub-section shall be inserted, namely:—
- "(12A) Where any amount has been paid in part under this section during the year 2020-21, the amount so paid shall be appropriated towards the earliest arrear, and the balance amount, if any, shall be appropriated towards the arrears of subsequent years. In the case where such amount is to be given credit towards the arrears opted to be settled under this section, the amount shall be given credit as surcharge before reckoning the arrears to be settled under sub-section (6)."

*Explanation:*—For the purpose of this section, "earliest arrear" means the outstanding dues related to the oldest year among the arrears pending against an assessee."

- 3. *Amendment of Act 10 of 1960.*—In the Kerala Court Fees and Suits Valuation Act, 1959 (10 of 1960), in section 76, to sub-section (1) the following proviso shall be inserted, namely:—
- " Provided that in the case of appeals under the Kerala State Goods and Services Tax Act, 2017 (20 of 2017) the maximum limit of additional court fee leviable shall not exceed rupees twenty thousand".
- *4. Amendment of Act 15 of 1963.*—In the Kerala General Sales Tax Act, 1963 (15 of 1963),—
- (1) in section 7, in the proviso, after the figures and symbol "2014-15", the word, figures and symbol "and 2015-16" shall be inserted;
  - (2) in sub-section (1) of section 7A,—
- (i) in clause (i), after the figures and symbol "2014-15", the word, figures and symbol "and 2015-16" shall be inserted;
  - (ii) in clause (iii),—
- (a) for the words and figures " 31<sup>st</sup> March, 2020" occurring at both the places, the words and figures " 31<sup>st</sup> December, 2020" shall be substituted;
- (b) in sub-clause (a), for the words and figures "30<sup>th</sup> November, 2020", the words and figures "30<sup>th</sup> September, 2021", shall be substituted;
- (c) in sub-clause (d), for the words and figures " 31<sup>st</sup> March, 2021", the words and figures " 31<sup>st</sup> October, 2021", shall be substituted.
  - (3) in section 23B,—
    - (i) in sub-section (1),—
    - (a) in clause (i),—
- (i) in sub-clause (a), for the words "fifty per cent", the words "seventy per cent", shall be substituted;
- (ii) in sub-clause (b), for the words "forty per cent", the words "sixty per cent" shall be substituted;

- (b) in clause (ii), for the words and figures " 31<sup>st</sup> March, 2020", the words and figures " 31<sup>st</sup> March, 2021", shall be substituted;
- (ii) in sub-section (4) for the words "an assessee" the words "a year" shall be substituted;

# (iii) in sub-section (5),—

- (a) for the words and figures "30<sup>th</sup> November, 2020", occurring at both the places, the words and figures "30<sup>th</sup> November, 2021", shall be substituted;
- (b) for the words and figures " $31^{st}$  March, 2021", the words and figures " $31^{st}$  March, 2022" shall be substituted;
- (iv) in sub-section (7), for the words and figures " $31^{st}$  March, 2021", the words and figures " $31^{st}$  March, 2022" shall be substituted;
- $\underline{\mbox{(v)}}$  after sub-section (11), the following sub-section shall be inserted, namely:—
- "(11A) Where any amount has been paid in part under this section during the year 2020-21, the amount so paid shall be appropriated towards the earliest arrear, and the balance amount, if any, shall be appropriated towards the arrears of subsequent years. In the case where such amount is to be given credit towards the arrears opted to be settled under this section, the amount shall be given credit as tax before reckoning the arrears to be settled under sub-section (6).

*Explanation:*—For the purpose of this section, "earliest arrear" means the outstanding dues related to the oldest year among the arrears pending against the assessee."

- *5. Amendment of Act 7 of 1975.*—In the Kerala Building Tax Act, 1975 (7 of 1975), in section 5, after sub-section (1) the following sub-section shall be inserted, namely:—
- "(1A) in the case of green building as defined in clause (xviiia) of section 2 of the Kerala Panchayat Raj Act, 1994 (13 of 1994) and clause (18a) of section 2 of the Kerala Municipality Act, 1994 (20 of 1994) the building tax shall be levied at the rate of fifty per cent of the rate of building tax as specified in Schedule 1".

6. Amendment of Act 15 of 1991.—In the Kerala Agricultural Income Tax Act, 1991 (15 of 1991), in section 37C,—

## (1) in sub-section (1), —

- (a) in clause (i), for the words "fifty per cent", the words "seventy per cent", shall be substituted;
- (b) in clause (ii), for the words "forty per cent", the words "sixty per cent", shall be substituted;
- (2) in sub-section (4), for the words "an assessee" the words "a year" shall be substituted;

## (3) in sub-section (5), —

- (a) for the words and figures "30<sup>th</sup> November, 2020", occurring at both the places, the words and figures "30<sup>th</sup> November, 2021", shall be substituted;
- (b) for the words and figures "  $31^{st}$  March, 2021", the words and figures "  $31^{st}$  March, 2022" shall be substituted;
- (4) in sub-section (7), for the words and figures "  $31^{st}$  March, 2021", the words and figures "  $31^{st}$  March, 2022" shall be substituted;
- (5) after sub-section (12), the following sub-section shall be inserted, namely:—
- "(12A) Where any amount has been paid in part under this section during the year 2020-21, the amount so paid shall be appropriated towards the earliest arrear, and the balance amount, if any, shall be appropriated towards the arrears of subsequent years. In the case where such amount is to be given credit towards the arrears opted to be settled under this section, the amount shall be given credit as tax before reckoning the arrears to be settled under sub-section (6).

*Explanation:*—For the purpose of this section, "earliest arrear" means the outstanding dues related to the oldest year among the arrears pending against the assessee.".

*7. Amendment of Act 30 of 2004*.—In the Kerala Value Added Tax Act, 2003 (30 of 2004), in the SCHEDULES, in the third Schedule, after serial number 98A and the entries against it in columns (2) and (3), the following serial numbers and entries shall, respectively, be inserted, namely:—

"98B Liquified Natural gas 2711.11.0098C Natural gas in gaseous state 2711. 21. 00 ".

- 8. Amendment of Act 20 of 2017.—In the Kerala State Goods And Services Tax Act, 2017 (20 of 2017),—
- (1) in section 7, in sub-section (1), after clause (a), the following clause shall be inserted and shall be deemed to have been inserted with effect from the 1st day of July, 2017, namely:—
- "(aa) the activities or transactions, by a person, other than an individual, to its members or constituents or vice-versa, for cash, deferred payment or other valuable consideration.

*Explanation:*—For the purposes of this clause, it is hereby clarified that, notwithstanding anything contained in any other law for the time being in force or any judgment, decree or order of any Court, tribunal or authority, the person and its members or constituents shall be deemed to be two separate persons and the supply of activities or transactions *inter se* shall be deemed to take place from one such person to another;".;

- (2) in section 16, in sub-section (2), after clause (a), the following clause shall be inserted, namely:—
- "(aa) the details of the invoice or debit note referred to in clause (a) has been furnished by the supplier in the statement of outward supplies and such details have been communicated to the recipient of such invoice or debit note in the manner specified under section 37;".;
  - (3) in section 35, sub-section (5) shall be omitted;
  - (4) for section 44, the following section shall be substituted, namely:—

"44. Annual return.—Every registered person, other than an Input Service Distributor, a person paying tax under section 51 or section 52, a casual taxable person and a non-resident taxable person shall furnish an annual return which may include a self- certified reconciliation statement, reconciling the value of supplies declared in the return furnished for the financial year, with the audited annual financial statement for every financial year electronically, within such time and in such form and in such manner as may be prescribed:

Provided that the Commissioner may, on the recommendations of the Council, by notification, exempt any class of registered persons from filing annual return under this section:

Provided further that nothing contained in this section shall apply to any department of the Central Government or a State Government or a local authority, whose books of account are subject to audit by the Comptroller and Auditor - General of India or an auditor appointed for auditing the accounts of local authorities under any law for the time being in force;".

(5) in section 50, in sub-section (1), for the proviso, the following proviso shall be substituted and shall be deemed to have been substituted with effect from the 1st day of July, 2017, namely:—

"Provided that the interest on tax payable in respect of supplies made during a tax period and declared in the return for the said period furnished after the due date in accordance with the provisions of section 39, except where such return is furnished after commencement of any proceedings under section 73 or section 74 in respect of the said period, shall be payable on that portion of the tax which is paid by debiting the electronic cash ledger."

(6) in section 74, in Explanation 1, in clause (ii), for the words and figures "sections 122, 125, 129 and 130", the words and figures "sections 122 and 125" shall be substituted:

(7) in section 75, in sub-section (12), the following Explanation shall be inserted, namely:—

*'Explanation:*—For the purposes of this sub-section, the expression "self-assessed tax" shall include the tax payable in respect of details of outward supplies furnished under section 37, but not included in the return furnished under section 39.'.

- (8) In section 83, for sub-section (1), the following sub-section shall be substituted, namely:—
- "(1) Where, after the initiation of any proceeding under Chapter XII, Chapter XIV or Chapter XV, the Commissioner is of the opinion that for the purpose of protecting the interest of the Government revenue it is necessary so to do, he may, by order in writing, attach provisionally, any property, including bank account, belonging to the taxable person or any person specified in sub-section (1A) of section 122, in such manner as may be prescribed.";
- (9) in section 107, in sub-section (6), the following proviso shall be inserted, namely:—

"Provided that no appeal shall be filed against an order under sub-section (3) of section 129, unless a sum equal to twenty-five per cent of the penalty has been paid by the appellant.";

#### (10) in section 129,—

- (i) in sub-section (1), for clauses (a) and (b), the following clauses shall be substituted, namely:—
- "(a) on payment of penalty equal to two hundred per cent of the tax payable on such goods and, in case of exempted goods, on payment of an amount equal to two per cent of the value of goods or twenty-five thousand rupees, whichever is less, where the owner of the goods comes forward for payment of such penalty;

- (b) on payment of penalty equal to fifty per cent, of the value of the goods or two hundred per cent of the tax payable on such goods, whichever is higher, and in case of exempted goods, on payment of an amount equal to five per cent of the value of goods or twenty-five thousand rupees, whichever is less, where the owner of the goods does not come forward for payment of such penalty;";
  - (ii) sub-section (2) shall be omitted;
- "(3) The proper officer detaining or seizing goods or conveyance shall issue a notice within seven days of such detention or seizure, specifying the penalty payable, and thereafter, pass an order within a period of seven days from the date of service of such notice, for payment of penalty under clause (a) or clause (b) of sub-section (1).";
- (iv) in sub-section (4), for the words "No tax, interest or penalty", the words "No penalty" shall be substituted;
- "(6) Where the person transporting any goods or the owner of such goods fails to pay the amount of penalty under sub-section (1) within fifteen days from the date of receipt of the copy of the order passed under sub-section (3), the goods or conveyance so detained or seized shall be liable to be sold or disposed of otherwise, in such manner and within such time as may be prescribed, to recover the penalty payable under sub-section (3):

Provided that the conveyance shall be released on payment by the transporter of penalty under sub-section (3) or one lakh rupees, whichever is less:

Provided further that where the detained or seized goods are perishable or hazardous in nature or are likely to depreciate in value with passage of time, the said period of fifteen days may be reduced by the proper officer.".

# (11) in section 130,—

(a) in sub-section (1), for the words "Notwithstanding anything contained in this Act, if ", the word "Where" shall be substituted;

- (b) in sub-section (2), in the second proviso, for the words, brackets and figures "amount of penalty leviable under sub-section (1) of section 129", the words "penalty equal to hundred per cent of the tax payable on such goods" shall be substituted:
  - (c) sub-section (3) shall be omitted.
  - (12) for section 151, the following section shall be substituted, namely:—
- "151. Power to call for information.—The Commissioner or an officer authorised by him may, by an order, direct any person to furnish information relating to any matter dealt with in connection with this Act, within such time, in such form, and in such manner, as may be specified therein.".
  - (13) in section 152,—
    - (a) in sub-section (1),—
- (i) the words "of any individual return or part thereof" shall be omitted;
- (ii) after the words "any proceedings under this Act", the words "without giving an opportunity of being heard to the person concerned" shall be inserted;
  - (b) sub-section (2) shall be omitted;
- (14) in Schedule II, paragraph 7 shall be omitted and shall be deemed to have been omitted with effect from the 1st day of July, 2017.
- 9. Amendment of Act 5 of 2019.—In the Kerala Finance Act, 2019 (5 of 2019), in section 12,—
  - (1) in sub-section (1),—
- (a) in clause (i), for the words "fifty per cent", the words "seventy per cent" shall be substituted;

- (b) in clause (ii), for the words "forty per cent", the words "sixty per cent" shall be substituted;
- (2) in sub-section (4) for the words "an assessee" the words "a year" shall be substituted;

# (3) in sub-section (5),—

- (a) for the words and figures " $30^{th}$  November, 2020", occurring at both the places, the words and figures " $30^{th}$  November, 2021", shall be substituted;
- (b) for the words and figures "  $31^{st}$  March, 2021", the words and figures " $31^{st}$  March, 2022" shall be substituted.
- (4) in sub-section (7), for the words and figures "  $31^{st}$  March, 2021", the words and figures "  $31^{st}$  March, 2022" shall be substituted.
- (5) after sub-section (12), the following sub-section shall be inserted, namely:—
- "(12A) Where any amount has been paid in part under this section during the year 2020-21, the amount so paid shall be appropriated towards the earliest arrear, and the balance amount, if any, shall be appropriated towards the arrears of subsequent years. In the case where such amount is to be given credit towards the arrears opted to be settled under this section, the amount shall be given credit as tax before reckoning the arrears to be settled under sub-section (6).

*Explanation:*—For the purpose of this section, "earliest arrears" means the outstanding dues related to the oldest year among the arrears pending against the assessee."

10. Amendment of Act 7 of 2020.—In the Kerala Finance Act, 2020 (7 of 2020), in section 10,—

# (1) in sub-section (1),—

- (a) in clause (i), for the words "fifty per cent", the words "seventy per cent" shall be substituted;
- (b) in clause (ii), for the words "forty per cent", the words "sixty per cent" shall be substituted.

(2) in sub-section (4) for the words "an assessee" the words "a year" shall be substituted;

### (3) in sub-section (5),—

- (a) for the words and figures " $30^{th}$  November, 2020", occurring at both the places, the words and figures " $30^{th}$  November, 2021", shall be substituted;
- (b) for the words and figures "  $31^{st}$  March, 2021", the words and figures "  $31^{st}$  March, 2022" shall be substituted;
- (4) in sub-section (7), for the words and figures "  $31^{st}$  March, 2021", the words and figures "  $31^{st}$  March, 2022" shall be substituted;
- (5) after sub-section (12), the following sub-section shall be inserted, namely,—
- "(12A) Where any amount have been partially paid under this section during the year 2020-21, the amount so paid shall be appropriated towards the earliest arrear, and the balance amount, if any, shall be appropriated towards the arrears of subsequent years. In the case where such amount is to be given credit towards the arrears opted to be settled under this section, the amount shall be given credit as tax before reckoning the arrears to be settled under sub-section (6).

*Explanation:*—For the purpose of this section, "earliest arrears" means the outstanding dues related to the oldest year among the arrears pending against the assessee."

"11. Validation.—(1) Notwithstanding the lapse of the Kerala Finance Bill, 2021 (Bill No. 280 of the Fourteenth Kerala Legislative Assembly) (hereinafter referred to as the said Bill) and the cesser of force of law of the declared provisions of the said Bill, anything done or any action taken, including levy and collection of tax or duty, during the period from the 1st day of April, 2021 to the 9th day of June, 2021, by virtue of the declared provisions contained in the said Bill, under the Kerala Surcharge on Taxes Act, 1957 (11 of 1957) or under the

Kerala Court Fees and Suits Valuation Act, 1959 (10 of 1960) or under the Kerala General Sales Tax Act, 1963 (15 of 1963) or under the Kerala Building Tax Act, 1975 (7 of 1975) or under the Kerala Agricultural Income Tax Act, 1991 (15 of 1991) or under the Kerala Value Added Tax Act, 2003 (30 of 2004) or under the Kerala Finance Act, 2019 (5 of 2019) or under the Kerala Finance Act, 2020 (7 of 2020) (hereinafter referred to as the 'respective Acts'), as they stand amended by the said Bill, shall be deemed to be and to have always been, for all purposes, validly and effectively done or taken under the provisions of the respective Acts, as if the said amendments had been in force at all material times.

(2) Notwithstanding anything contained in the respective Acts during the period from 1<sup>st</sup> day of April, 2021 to the 9<sup>th</sup> day of June, 2021 during which the declared provisions contained in the said Bill was in force, anything done or any action taken by virtue of said provisions of the said Bill, shall be deemed to have been validly done or taken under the respective Acts and no action shall lie against any dealer or authority on the ground of short levy or refund of excess tax or duty and tax or duty collected, if any, by a dealer or an authority, as the case may be, shall be paid over to the Government.

Secretariat of the Kerala Legislature, Thiruvananthapuram, August 5, 2021. S. V. UNNIKRISHNAN NAIR, Secretary,